

# DEPARTMENT OF TRANSPORTATION

## FINANCIAL SUMMARY

	FY 2001 EXPENDITURE	FY 2002 APPROPRIATION	FY 2003 REQUEST	GOVERNOR RECOMMENDS FY 2003
Highway Administration	\$ 37,184,209	\$ 37,842,973	\$ 38,272,717	\$ 34,773,576
Fringe Benefits	86,573,730	92,731,338	102,651,457	96,760,765
Service Operations	87,732,297	102,773,991	106,884,948	99,748,380
Highway Maintenance	232,785,379	231,711,846	241,990,708	226,209,013
Highway Construction	995,992,918	1,667,010,220	1,343,584,633	1,209,008,629
Mississippi River Parkway Commission	36,327	37,500	46,500	0
Multimodal Operations and Programs	49,197,127	61,257,131	86,036,565	43,573,592
DEPARTMENTAL TOTAL	\$ 1,489,501,987	\$ 2,193,364,999	\$ 1,919,467,528	\$ 1,710,073,955
General Revenue Fund	16,483,238	17,230,184	42,896,104	1,957,858
Federal Funds	27,917,595	36,261,496	35,945,819	35,922,296
State Road Fund	1,102,533,294	1,779,270,383	1,460,334,617	1,320,236,205
State Highways and Transportation				
Department Fund	337,678,961	352,585,267	372,856,953	346,068,798
State Transportation Fund	1,159,207	1,615,438	1,625,122	94,529
State Transportation Assistance				
Revolving Fund	770,000	1,350,000	740,340	740,340
Aviation Trust Fund	2,959,692	5,052,231	5,068,573	5,053,929
Full-time equivalent employees	6,559.35	6,803.00	6,800.00	6,543.25

## POLICY SUMMARY

The Governor's Fiscal Year 2003 budget recommendations for the Department of Transportation include \$1,880,798,512 for Missouri's transportation system. State, federal, and local funds are combined to provide funding for highway maintenance and construction, transit programs, and related administrative activities. The budget supports over 32,000 miles of state highways, urban and rural transit systems, transportation programs for the elderly and handicapped citizens, public airports, port authorities, passenger rail, and freight rail rehabilitation projects.

A weakened economy and considerable growth in mandatory programs like Medicaid has resulted in the most significant budget challenge the state has faced since the early 1990s. The Fiscal Year 2003 budget includes the deepest core reductions ever recommended by a Missouri governor. These core reductions are necessary to ensure a balanced budget while continuing to provide essential state services. There are relatively few general revenue fund increases recommended in the Fiscal Year 2003 budget, and those that are recommended focus on mandatory programs. Governor Holden's number one priority is to fully fund the foundation formula distributions to public schools.

### Preserving and Enhancing Missouri's Road and Bridge System

Missouri is a crossroads for national and international traffic because of its central location. As a result, the condition of the state's road and bridge system greatly impacts the efficient movement of people and goods across North America. Missouri's road and bridge system is the seventh largest in the nation, which provides considerable opportunities for improving the state economy. However, due to its size, a considerable investment is necessary to preserve and enhance the system. In 2000, the Department of Transportation was authorized to issue up to \$2.25 billion in bonds to finance road and bridge projects. The department has issued \$450 million in bonds, and plans to issue another \$204 million in Fiscal Year 2002. For Fiscal Year 2003, Governor Holden recommends:

- \$100,000,000 to utilize highway bond proceeds and interest earnings for road and bridge projects.
- \$19,695,000 in savings from administrative and other functions transferred to the construction program.

## DEPARTMENT OF TRANSPORTATION

### POLICY SUMMARY (Continued)

Some performance measures the Department of Transportation uses to evaluate its goal of preserving and improving Missouri's transportation system to enhance safety and encourage prosperity follow:

	1998	1999	2000
Rate of vehicle accidents per 100 million miles traveled (state system only)	211.58	193.03	185.45
Rate of injury accidents per 100 million vehicle miles (state system only)	61.82	56.03	53.98
Rate of fatal accidents per 100 million vehicle miles (state system only)	1.73	1.57	1.55
Vehicle miles traveled annually (state system only)	45.4 billion	46.9 billion	47.0 billion
Percent of bridges with a "Good" or "Better" rating	34.5%	33.8%	35.4%

	1999	2000	2001
Amtrak ridership	202,261	204,766	207,928
Barge tonnage loaded/unloaded at Missouri ports	3,274,410	3,686,952	3,521,671
Missouri Elderly and Handicapped Transportation Assistance Program – number of trips provided	4,901,498	4,922,574	4,516,407

## DEPARTMENT OF TRANSPORTATION

### HIGHWAY ADMINISTRATION

This section includes divisions that support the activities of the Highways and Transportation Commission, as well as the central functions of highway planning, design, right-of-way acquisition, finance, and district engineer activities.

#### Fiscal Year 2003 Governor's Recommendations

- (\$2,097,877) state highways and transportation department fund and (30) staff in core reduction from the Fiscal Year 2002 appropriation level.
- (\$971,520) state highways and transportation department fund and (28) staff transferred to highway maintenance.

### FRINGE BENEFITS

This section includes the costs of providing retirement benefits, medical and life insurance, and workers' compensation for all Department of Transportation employees that are members of the Highway Employees and Highway Patrol Retirement System.

#### Fiscal Year 2003 Governor's Recommendations

- \$12,432,266 federal and other funds for increased fringe benefit costs.
- (\$8,402,839) core reduction from the Fiscal Year 2002 appropriation level, including (\$36,324) general revenue.

### SERVICE OPERATIONS

This program consists of the General Services and Information Systems Divisions. General Services provides fleet and facilities management, graphic services, procurement, and other special services. Information Systems provides support for information technology, networks, and systems.

#### Fiscal Year 2003 Governor's Recommendations

- (\$3,025,611) state highways and transportation department fund and (19.5) staff in core reduction from the Fiscal Year 2002 appropriation level.

### HIGHWAY MAINTENANCE

This program maintains the state road system through road and shoulder rehabilitation, bridge repair and maintenance, snow and ice removal, and mowing, among other activities.

#### Fiscal Year 2003 Governor's Recommendations

- \$971,520 state highways and transportation department fund and 28 staff transferred from highway administration.
- (\$6,474,353) state highways and transportation department fund and (127.25) staff in core reduction from the Fiscal Year 2002 appropriation level.

	FY 2001 EXPENDITURE	FY 2002 APPROPRIATION	GOVERNOR RECOMMENDS FY 2003
PERSONAL SERVICE			
State Highways and Transportation Department Fund	\$ 116,591,156	\$ 121,934,646	\$ 118,943,290
EXPENSE AND EQUIPMENT			
State Road Fund	115,648,727	109,777,200	107,265,722
PROGRAM SPECIFIC DISTRIBUTION			
State Road Fund	545,496	0	1
TOTAL	\$ 232,785,379	\$ 231,711,846	\$ 226,209,013
State Road Fund	116,194,223	109,777,200	107,265,723
State Highways and Transportation Department Fund	116,591,156	121,934,646	118,943,290
Full-time equivalent employees	3,593.14	3,686.00	3,586.75

## DEPARTMENT OF TRANSPORTATION

### HIGHWAY CONSTRUCTION

This program includes activities such as land acquisition, letting of contracts for road and bridge construction, construction monitoring, and transportation enhancement activities.

#### Fiscal Year 2003 Governor's Recommendations

- \$100,000,000 state road fund to utilize bond proceeds for road and bridge projects.
- \$68,365,408 state road fund for design of highways and bridges, right-of-way acquisition, and payments to contractors.
- \$23,040,214 state road fund for debt service on outstanding road bonds issued by the Department of Transportation.
- \$19,908,137 state road fund redirected from operational savings within the department to the construction program.
- (\$669,315,350) other funds and (82) staff in core reduction from the Fiscal Year 2002 appropriation level.

	FY 2001 EXPENDITURE	FY 2002 APPROPRIATION	GOVERNOR RECOMMENDS FY 2003
PERSONAL SERVICE			
State Highways and Transportation Department Fund	\$ 81,533,551	\$ 82,773,807	\$ 78,882,934
EXPENSE AND EQUIPMENT			
State Road Fund	888,884,867	55,263,520	899,136,189
PROGRAM SPECIFIC DISTRIBUTION			
State Road Fund	25,574,500	1,528,972,893	230,989,506
TOTAL	\$ 995,992,918	\$ 1,667,010,220	\$ 1,209,008,629
State Road Fund	914,459,367	1,584,236,413	1,130,125,695
State Highways and Transportation Department Fund	81,533,551	82,773,807	78,882,934
Full-time equivalent employees	1,933.72	1,995.00	1,913.00

### MISSISSIPPI RIVER PARKWAY COMMISSION

The Mississippi River Parkway Commission (MRPC) is a local component of the national MRPC established by Congress in the Federal Aid Highway Act of 1954. The MRPC's primary function is to promote the Great River Road that extends along the Mississippi River from the Trans-Canadian Highway to the Gulf of Mexico. Signs along the highway identify lakes, streams, bridges, historical sites, unusual or beautiful land formations, and legendary areas.

#### Fiscal Year 2003 Governor's Recommendations

- (\$37,500) core reduction from the Fiscal Year 2002 appropriation level.

**DEPARTMENT OF TRANSPORTATION  
MULTIMODAL OPERATIONS AND PROGRAMS**

**FINANCIAL SUMMARY**

	FY 2001 EXPENDITURE	FY 2002 APPROPRIATION	GOVERNOR RECOMMENDS FY 2003
Multimodal Operations	\$ 9,318,811	\$ 11,953,080	\$ 2,939,173
Transit Programs			
Capital Assistance for Transportation of Elderly and Handicapped Citizens	1,881,116	1,600,739	1,600,739
State Aid for Transportation of Elderly, Handicapped, and Low-Income Citizens	2,855,419	2,943,732	1,444,464
Urban Transit Grants	533,422	3,974,641	3,974,641
Small Urban and Rural Transportation	4,714,196	5,106,574	5,106,574
Public Transit Capital Grants	9,214,410	12,000,000	12,000,000
Planning Grants	698,879	908,000	908,000
Railroad Programs			
Local Rail Freight Assistance Program	0	350,378	1
State Amtrak Assistance	6,047,000	6,200,000	0
Amtrak Station Improvements and Advertising	161,134	150,000	0
Aviation Programs			
State Aid to Airports	2,959,692	4,600,000	4,600,000
Federal Aviation Assistance	10,358,961	11,000,000	11,000,000
Waterways Programs			
Port Authority Financial Assistance	454,087	469,987	0
<b>TOTAL</b>	<b>\$ 49,197,127</b>	<b>\$ 61,257,131</b>	<b>\$ 43,573,592</b>
<b>PERSONAL SERVICE</b>			
General Revenue Fund	658,295	367,215	330,945
Federal Funds	284,588	469,659	469,659
State Highways and Transportation Department Fund	161,535	162,996	162,996
State Transportation Fund	21,070	45,187	45,187
Aviation Trust Fund	0	326,960	326,960
<b>EXPENSE AND EQUIPMENT</b>			
General Revenue Fund	82,194	151,006	252,606
Federal Funds	120,342	650,000	650,000
State Road Fund	13,251	15,000	15,000
State Transportation Fund	0	25,000	0
Aviation Trust Fund	41,597	16,150	2,328,851
<b>PROGRAM SPECIFIC DISTRIBUTION</b>			
General Revenue Fund	8,428,474	8,153,028	1,257,173
Federal Funds	27,449,828	35,011,832	34,661,455
State Transportation Fund	1,130,920	1,532,420	32,420
State Transportation Assistance Revolving Fund	770,000	1,350,000	740,340
Aviation Trust Fund	2,918,095	4,612,701	2,300,000
<b>FUND TRANSFERS</b>			
General Revenue Fund	7,116,938	8,367,977	0
<b>TOTAL</b>	<b>\$ 49,197,127</b>	<b>\$ 61,257,131</b>	<b>\$ 43,573,592</b>
General Revenue Fund	16,285,901	17,039,226	1,840,724
Federal Funds	27,854,758	36,131,491	35,781,114
State Road Fund	13,251	15,000	15,000
State Highways and Transportation Department Fund	161,535	162,996	162,996
State Transportation Fund	1,151,990	1,602,607	77,607
State Transportation Assistance Revolving Fund	770,000	1,350,000	740,340
Aviation Trust Fund	2,959,692	4,955,811	4,955,811
<b>Full-time equivalent employees</b>	<b>23.76</b>	<b>28.00</b>	<b>27.00</b>

## **DEPARTMENT OF TRANSPORTATION MULTIMODAL OPERATIONS AND PROGRAMS**

### **MULTIMODAL OPERATIONS**

The director for Multimodal Operations, supported by professional and accounting staff, is responsible for overseeing the performance of duties in the areas of transit, railroads, aviation, and waterways.

The transit section is responsible for evaluation and coordination of local applications for transit assistance, assessment of statewide transit needs, completion of local transit development studies, negotiation of service contracts for elderly and handicapped transportation, and monitoring of all contracts for compliance. In addition, the section provides training and technical assistance to special and general transportation providers as specified under the transit provisions in Chapter 53 of Title 49, United States Code.

The railroad section's duties include planning, promotion, and development of improved rail freight and passenger service in and through Missouri and retention of rail service. These measures are necessary to ensure that the rail industry remains a viable and useful component in the nation's and the state's economy.

The aviation section is responsible for maintaining the state airport systems plan, which is updated annually through on-site inspections. Aviation staff also provides administrative and engineering assistance to local governments to secure available federal grants and successfully implement airport improvement plans.

Waterways personnel assists local port authorities in the promotion of waterborne transportation through the provision of technical assistance and planning grants that the port authorities utilize for managerial, engineering, legal, research, planning, promotional, and other related expenses.

#### **Fiscal Year 2003 Governor's Recommendations**

- (\$7,531,179) core reduction for transit grants, which is necessary to ensure a balanced budget. Because of the critical importance of this program to Missourians, the general revenue will be replaced with budget reserve funds in HB 14. Please see the Budget Reserve Fund section of the Missouri Budget for more information.
- (\$1,482,728) and (one) staff in core reduction from the Fiscal Year 2002 appropriation level, including (\$873,068) general revenue.

### **CAPITAL ASSISTANCE FOR TRANSPORTATION OF ELDERLY AND DISABLED CITIZENS**

Section 5310 provides capital assistance to local not-for-profit transportation providers and public entities serving the elderly and people with disabilities. These grants require a 20 percent local match for bus, van, and related equipment purchases. The department's transit section evaluates applications from local providers and executes contracts in accordance with federal guidelines. Vehicles secured through the program are monitored by the transit section on a monthly basis with respect to the type and extent of use.

#### **Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

### **STATE AID FOR TRANSPORTATION OF ELDERLY, DISABLED, AND LOW-INCOME CITIZENS**

The Missouri Elderly and Handicapped Transportation Assistance Program (MEHTAP) provides state financial assistance to help defray operating costs incurred by not-for-profit transporters of the elderly and people with disabilities. State funds are used to supplement local, private, and federal funds available to these transit operators.

#### **Fiscal Year 2003 Governor's Recommendations**

- (\$1,349,341) core reduction in the MEHTAP, which is necessary to ensure a balanced budget. Because of the critical importance of this program to Missourians, the general revenue will be replaced with budget reserve funds in HB 14. Please see the Budget Reserve Fund section of the Missouri Budget for more information.
- (\$149,927) core reduction from the Fiscal Year 2002 appropriation level.

**DEPARTMENT OF TRANSPORTATION  
MULTIMODAL OPERATIONS AND PROGRAMS (Continued)**

**URBAN TRANSIT GRANTS**

Section 5307 provides capital assistance and operating subsidies for public transportation systems in cities of 50,000 to 200,000 population. The cities of Columbia, Springfield, St. Joseph, and Joplin are eligible for grants under this program. Funds may be used to pay up to 80 percent of eligible capital expenses such as vehicle and equipment purchases, as well as to offset up to 50 percent of operating losses. The department's transit section is responsible for certification of local transit planning processes, processing applications for assistance, and monitoring funds under contract in this program.

**Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

**SMALL URBAN AND RURAL TRANSPORTATION DEVELOPMENT**

Federal funds authorized under Section 5311 may be used to assist small urban and rural areas under 50,000 population to acquire capital equipment and finance the operation of public transit programs. An 80 percent federal match is available for capital acquisitions, while a 50 percent federal match is available for operating losses and administrative expenses.

**Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

**PUBLIC TRANSIT CAPITAL GRANTS**

Section 5309 provides federal financial assistance for the purchase of capital items. The Federal Transit Administrator approves all grant applications and establishes the match ratio. Applicants are responsible for providing the local share.

**Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

**PLANNING GRANTS**

Section 5303 provides federal financial assistance for metropolitan transit planning activities in six metropolitan areas - St. Louis, Kansas City, Springfield, Columbia, St. Joseph, and Joplin. Each metropolitan area is required to provide a 20 percent local share to match the 80 percent federal share. This program supports demographic forecasting, corridor studies, transit service analysis, route and schedule evaluation, financial capacity analysis, special needs investigations, and transit management studies.

**Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

**LOCAL RAIL FREIGHT ASSISTANCE PROGRAM**

Federal financial assistance is provided for acquisition, rehabilitation, improvement, or rail facility construction assistance through Section 5 of the Department of Transportation Act.

**Fiscal Year 2003 Governor's Recommendations**

- (\$350,377) federal funds core reduction from the Fiscal Year 2002 appropriation level.

**DEPARTMENT OF TRANSPORTATION  
MULTIMODAL OPERATIONS AND PROGRAMS (Continued)**

**STATE AMTRAK ASSISTANCE/AMTRAK STATION IMPROVEMENTS AND ADVERTISING**

Missouri participates in the federal Amtrak program, which requires the state to pay a portion of the operating losses for the "St. Louis - Kansas City Mule" and "Ann Rutledge" train service. Program costs depend upon revenues received from ridership and actual operating costs. The state also provides funding for an Amtrak advertising and station improvement program.

**Fiscal Year 2003 Governor's Recommendations**

- (\$4,825,000) core reduction in the Amtrak program, which is necessary to ensure a balanced budget. Because of the critical importance of this program to Missourians, the general revenue will be replaced with budget reserve funds in HB 14. Please see the Budget Reserve Fund section of the Missouri Budget for more information.
- (\$1,525,000) state transportation fund core reduction from the Fiscal Year 2002 appropriation level.

**STATE AID TO AIRPORTS/FEDERAL AVIATION ASSISTANCE**

Section 305.230, RSMo, provides for an aviation trust fund to be used for providing matching grants to public airports for capital improvements; preventive maintenance of runways, taxiways, and aprons; and for emergency repairs on safety-related items. Aviation trust fund moneys may also be used for printing and distribution of state aeronautical charts and state airport directories.

State grants and local contributions are used to match federal funds on a 50/50 (state/local) matching basis. Priority for the allocation of state grants is given to applicants that have projects with the best chance for federal grant funding. Federal funds are provided to local airports on a 90/10 (federal/local) matching basis.

**Fiscal Year 2003 Governor's Recommendations**

Continue funding at the current level.

**STATE AID TO PORT AUTHORITIES**

State aid is available to local port authorities for administration, planning, and development activities such as financial and engineering studies. Port authorities currently active and receiving assistance are the Howard/Cooper County Regional Port Authority, Jefferson County Port Authority, Pemiscot County Port Authority, Southeast Missouri Regional Port Authority, Mississippi County Port Authority, New Madrid County Port Authority, New Bourbon Port Authority, St. Joseph Regional Port Authority, Lewis County-Canton Missouri Port Authority, and the Ports of Kansas City, St. Louis, and St. Louis City.

**Fiscal Year 2003 Governor's Recommendations**

- (\$400,488) core reduction in the port assistance program, which is necessary to ensure a balanced budget. Because of the critical importance of this program to Missourians, the general revenue will be replaced with budget reserve funds in HB 14. Please see the Budget Reserve Fund section of the Missouri Budget for more information.
- (\$69,499) core reduction from the Fiscal Year 2002 appropriation level.

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